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COMMISSIONING PARTNERSHIP BOARD Agenda

Date Thursday 28 January 2021

Time 1.00 pm

Venue Virtual Meeting -
https://www.oldham.gov.uk/info/200608/meetings/1940/live_council_meetings_online

Notes

1. DECLARATIONS OF INTEREST- If a Member requires advice on any item involving a possible declaration of interest which could affect his/her ability to speak and/or vote he/she is advised to contact Paul Entwistle or Elizabeth Drogan at least 24 hours in advance of the meeting.

2. CONTACT OFFICER for this agenda is Mark Hardman, email mark.hardman@oldham.gov.uk

3. PUBLIC QUESTIONS - Any Member of the public wishing to ask a question at the above meeting can do so only if a written copy of the question is submitted to the contact officer by 12 noon on Monday, 25 January 2021

4. FILMING – This meeting will be recorded for live and/or subsequent broadcast on the Council's website. The whole of the meeting will be recorded, except where there are confidential or exempt items and the footage will be on our website. This activity promotes democratic engagement in accordance with section 100A(9) of the Local Government Act 1972.

Recording and reporting the Council's meetings is subject to the law including the law of defamation, the Human Rights Act, the Data Protection Act and the law on public order offences.

MEMBERSHIP OF THE COMMISSIONING PARTNERSHIP BOARD

Councillors Chauhan, Fielding, Moores and Shah

CCG Mike Barker, Graham Foulkes, Ben Galbraith, Dr. Mudiyr Gopi, Dr.

Shelley Grumbridge, Nicola Hepburn, Majid Hussain, Gerard Jones, Helen

Lockwood, Dr. Ian Milnes, Nadia Baig, Dr. John Patterson, Claire Smith,

Rebekah Sutcliffe, Dr. Andrew Vance, Mark Warren and Dr. Carolyn Wilkins

OBE

Item No

- 1 Election of Chair
The Panel is asked to elect a Chair for the duration of the meeting.
- 2 Apologies For Absence
- 3 Urgent Business
Urgent business, if any, introduced by the Chair
- 4 Declarations of Interest
To Receive Declarations of Interest in any Contract or matter to be discussed at the meeting.
- 5 Minutes of Previous Meeting (Pages 1 - 4)
The Minutes of the meeting of the Commissioning Partnership Board held on 22nd October 2020 are attached for approval.
- 6 Public Question Time
To receive Questions from the Public, in accordance with the Council's Constitution.
- 7 S75 Budget Monitor Month 6 (Pages 5 - 12)

COMMISSIONING PARTNERSHIP BOARD
22/10/2020 at 1.00 pm



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Present: Majid Hussain (Chair)
Councillors Fielding, Jabbar and Moores
Ben Galbraith, Chief Finance Officer; Dr. Ian Milnes, Deputy
Chief Clinical Officer; and Dr. John Patterson, Chief Clinical
Officer and Deputy Accountable Officer, Oldham CCG

Also in Attendance:

Mike Barker	Strategic Director of Commissioning/Chief Operating Officer
Graham Foulkes	Lay Member for Patient and Public Involvement
Nicola Hepburn	Director of Commissioning
Mark Warren	Managing Director Community Health and Adult Social Care
Rebekah Sutcliffe	Strategic Director Communities and Reform
Sian Walter-Browne	Constitutional Services

1 **ELECTION OF CHAIR**

RESOLVED that Majid Hussain be elected Chair for the duration
of the meeting.

2 **APOLOGIES FOR ABSENCE**

Apologies for absence were received from Councillor Chauhan,
Dr. Grumbridge, Claire Smith and Helen Lockwood.

3 **URGENT BUSINESS**

There were no items of urgent business received.

4 **DECLARATIONS OF INTEREST**

There were no declarations of interest received.

5 **MINUTES OF PREVIOUS MEETING**

RESOLVED that the minutes of the Commissioning Partnership
Board held on 24th September 2020 be approved as a correct
record.

6 **PUBLIC QUESTION TIME**

There were no public questions received.

7 **IMPLEMENTING PHASE 3 RECOVERY**

The Board gave consideration to a report which provided an
overview of the confirmed 'Phase 3 Recovery' Plan within local
health and care services.

The Board were informed that following the implementation of Phase 2 Recovery as part of the Covid-19 response, Oldham's health and care Phase 3 Recovery Assessment and route to implementation had been established. The aim of the recovery work was to ensure that more, if not all, services were stepped back up safely whilst operating within the context of enhanced infection, prevention and control (IPC) measures, which impacted on care delivery as well as estate capacity. A hospital and mental health activity template for the locality was being submitted to the Greater Manchester Health and Social Care Partnership. The data used for the planning was based on assumptions using existing and current capacity and demand modelling and was aligned with Northern Care Alliance and Pennine Care.

The report also detailed:

- The ability to assess the gap between the national ask around Phase 3 Recovery and currently local capacity and delivery;
- Activity context where the CCG was required to plan for its population, hospitals required to plan for the utilisation of their facilities; and
- National activity target expectations related to referrals, elective inpatients, elective outpatients, non-elective patients and emergency department attendances.

Actions were outlined which addressed cancer services; elective activity; primary care and community services; mental health, learning disabilities and autism; Winter; workforce; and health inequalities and prevention.

The success of the Phase 3 Recovery Plan would be reliant on:

- Robust partnership working;
- Strong clinical leadership and engagement;
- Effective engagement with communities and patients;
- Clear programmes for service redesign and transformation.

The core transformation programmes would centre around:

- A new model of managing long-term conditions, utilising a 'hub' that included non-elective, elective and primary/community care
- A new model for urgent care as linked to the Greater Manchester model
- Redesign of local community services.

The Board also noted some of the external factors that would impact on Phase 3 Recovery including the rates of infection of Covid-19 and the need to support the management of any outbreaks as well as potential changes to the future of commissioning.

Options Considered: There were no options to consider as the plan was mandated by NHS England and NHS Improvement.

RESOLVED that the Phase 3 Recovery Plan for the Oldham Health and Care System be approved.



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CANCER PERFORMANCE UPDATE

The Board were provided an update on cancer performance which included:

- an overview of the National Cancer Standards;
- current Oldham performance;
- Greater Manchester (GM), North West (NW) and national performance;
- improvements to date;
- challenges in delivering improvements; and
- actions in place to support performance improvements.

Cancer constitutional standards were outlined as well as Oldham's performance against set targets. The service had consistently achieved greater than 93% against the two-week wait (2WW) standard from October 2019. While this had dropped in April 2020, it had recovered well in May and June to deliver greater than 93% again. Whilst the 2WW and 31-day performance had fared well, the 62 Day Standard had dropped indicating extended waits from initial assessment to diagnosis. Local cancer performance was compared with GM, NW and national data showing that Oldham CCG was consistently exceeding performance in these areas, with the exception of April 2020. Finally, a brief oversight of cancer performance across GM as a whole was provided.

Members were asked to note the great progress made in the service over the past 12 months. Issues did remain regarding diagnosis as illustrated by difficulties concerning the 62 Day Assessment, and comment made that matters relating to clinical inputs due to Covid and staffing issues meant the planned developments had not yet occurred. However, the importance of bringing back pathways and ensuring timely diagnosis was a challenge that would need to be addressed.

RESOLVED that the information related to cancer performance and the great progress made in this area be noted.

The meeting started at 1.00 pm and ended at 1.44 pm

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Commissioning Partnership Board Report

Decision Maker	Commissioning Partnership Board
Date of Decision:	Thursday 28th January 2021
Subject:	Section 75 Month 6 Position Report
Report Author:	Anne Ryans (Director of Finance, Oldham Council) Ben Galbraith (Chief Finance Officer, Oldham CCG)
Report Reference:	

Reason for the decision: To consider the Oldham Cares Section 75 pooled fund forecast position for Month 6.

Summary: The report sets out the Oldham Cares Section 75 (S.75) pooled fund forecast at the end of month 6 in the 2020/21 financial year. It shows a forecast of £176.973m compared to a budget of £169.504m resulting in an adverse variance of £7.469m. All of this variance relates to Oldham Council services, including a significant amount for Covid-related costs.

What are the alternative option(s) to be considered? Please give the reason(s) for recommendation(s):

The alternatives that might be considered are:
a) To note the contents of the report
b) To challenge the contents and recommendations in the report

It is recommended that the Commissioning Partnership Board notes this report as it sets out the forecast position for the budgets within the S75 Agreement for month 6 2020/21.

Recommendation(s): The Commissioning Partnership Board notes the 2020/21 Oldham Cares S.75 month 6 forecast position report.

Implications:

*What are the **financial** implications?* Financial implications are within the body of the report

What are the **procurement** implications? N/A

*What are the **legal** implications?* N/A

*What are the **Human Resources** implications?* N/A

Equality and Diversity Impact Assessment attached or not required because (please give reason) N/A

*What are the **property** implications* N/A

Risks: N/A

Has the relevant Legal Officer confirmed that the recommendations within this report are lawful and comply with the Council's Constitution/CCG's Standing Orders? N/A

Has the relevant Finance Officer confirmed that any expenditure referred to within this report is consistent with the S.75 budget? Yes

Are any of the recommendations within this report contrary to the Policy Framework of the Council/CCG? N/A

Reason(s) for exemption from publication: N/A

Reason why this Is a Key Decision Financial Implications

List of Background Papers under Section 100D of the Local Government Act 1972:

Background papers are the reports as follows:

<http://decisionrecording.oldham.gov.uk/ieListDocuments.aspx?CId=144&MId=7668&Ver=4>

Oldham Council Statement of Accounts 2019/20

https://www.oldham.gov.uk/info/200145/performance_and_spending/486/financial_publications

Report Author Sign-off:	
	Anne Ryans & Ben Galbraith
Date:	20 th January 2021

Appendix number or letter	Description
1	Analysis of the Section 75 Pooled Budget for 2020/21 financial year.

Background:

- 1.1 Section 75 (S.75) agreements exist between Local Authorities and the NHS nationally for the pooling of budgets to facilitate closer working. Oldham Council and Oldham CCG have entered into such an agreement for a number of years.

Originally the S.75 agreement covered expenditure funded by the Better Care Fund. The agreement initially expanded to include the Improved Better Care Fund and the Winter Resilience Grant. The Council and the CCG have also chosen to further widen the scope of the agreement to incorporate a number of areas where services are being commissioned jointly. The main purpose is to facilitate a whole system approach to deliver care where and how it can be best delivered to the citizens of Oldham.

- 1.2 Another area that is being pooled, and therefore included in the agreement, is the Transformation Fund. This is a grant that was allocated to the Oldham Locality to transform the Health and Social Care system to provide better and more efficient outcomes to the residents of Oldham. The financial year 2020/21 has proved a difficult year for the fund with GM Health and Social Care Partnership (GMHSCP), who control the fund, no longer guaranteeing that money that had been originally promised will now be available, as the national finance regime has been changed numerous times during the year to support the NHS response to the pandemic. There have also been shifts in the method of funding in the NHS, meaning that providers received funding for the transformation schemes directly from NHSE
- 1.3 A further addition to the S.75 agreement that will be pooled in 2020/21 are the resources that the CCG and OMBC have used in dealing with the COVID-19 pandemic. Both parties' costs have, in part, been refunded from the NHS via the CCG, in which case notional budget has been provided to match forecast costs. In addition, the Council has received Central Government funding via the Ministry for Housing, Communities and Local Government (MHCLG), to support the Councils overall net revenue budget but this has not been applied directly to Portfolios and is therefore not included in the figures being reported within the S.75 agreement
- 1.4 The purpose of this report is to set out the month 6 position in respect of the Section 75 pooled fund for Oldham Cares for 2020/21 (based on 2018/19 reporting requirements). The 2020/21 S.75 has not been formally agreed, due to the many and various changes that have occurred since 1 April 2020, but a final position will be presented to the March Commissioning Partnership Board meeting. Therefore, this report is based on the amounts that it is estimated will be included in the in the final agreement.

Report Details:

- 2.1 In the absence of an approved Section 75 agreement for 2020/21, this report has been produced on the basis of the previous Section 75 agreements.

	Month 6		
	Budget £m	Forecast £m	Variance £m
Pooled Aligned Budget	150.881	153.476	2.595
Community Equipment Pooled Budget	1.448	1.448	0
Transformation Fund	6.842	6.842	0

Covid-19 Expenditure	10.333	15.207	4.874
Total Pooled Funds	169.504	176.973	7.469

The Total Pooled Funds analysed between the Council and the CCG is as follows:

	Budget £m	Forecast £m	Variance £m
OMBC Contribution	74.094	81.563	7.469
CCG Contribution	95.410	95.410	0
Total Pooled Funds	169.504	176.973	7.469

- 2.2 Oldham Council is reporting an adverse variance of £7.469m as at month 6. The major contributing factors are pressures within community care placements, especially those linked to people with learning disabilities and poor mental health. Of the total variance £2.595m is attributed to 'business as usual', the remaining £4.874m are costs, borne directly by the Council which are attributable to the pandemic.
- 2.3 The operational adverse variance (£2.595m) will be in part offset by favourable variances from income generation and reduced salaries costs; these variances relate to budgets that are currently outside of the Section 75 agreement. The Community Health and Adults Social Care Services portfolio forecast a 'business as usual' overspend of £1.752m at month 6, excluding spend that has resulted from the COVID-19 pandemic, and is working towards achieving a balanced outturn. Therefore, there is currently no anticipated financial risk to Oldham Cares or the wider integrated health economy in Oldham at the end of 2020/21.
- 2.4 At Month 6, Oldham CCG is reporting a pooled budget outturn position in line with budget.
- 2.5 The financial reporting regime for CCGs for 2020/21 consists of 2 distinct elements. Firstly, for months 1 to 6 (April – September), CCGs are funded retrospectively for all costs reasonably incurred in commissioning services and responding to the Coronavirus pandemic. For months 7 to 12 (October to March), the Greater Manchester Integrated Care System (ICS) has been allocated resources through GM Health and Social Care Partnership (GMHSCP) which are then allocated to CCG's on the basis of submitted budgets. The CCG is then required to work within these budgets.
- 2.6 At the point of preparing the forecast financial position, the CCG assumed that all of its retrospective claims for months 1 to 6 would be reimbursed and this has subsequently been completed. As such, it will break even across months 1 to 6.
- 2.7 Similarly, as the process for preparing budgets for months 7 to 12 was undertaken at the same time as reporting for the month 6 position, it is a reasonable assumption that there will be no significant overall variance to the budgeted month 7 to 12 position at this point. As such, the forecast position for 2020/21 is therefore to be in line with the financial plan, assuming all retrospective allocations are received.

- 2.8 As part of the budgeting process for 2020/21, NHS England has imposed block contract values on CCGs and NHS provider Trust and Foundation Trusts. These are of set values and exist within the budgets presented.
- 2.9 Oldham CCG also hosts the Oldham Cares Transformation Fund as received from Greater Manchester Health and Social Care Partnership (GMHSCP). However, owing to the changes in the NHS national finance framework, specific allocations for Transformation activities are no longer received. Instead, the budget has been set at the costs incurred for months 1 to 6 and the anticipated costs for months 7 to 12.
- 2.10 The additional cost of dealing with the COVID-19 pandemic for Community Health and Adult Social Care is also being pooled within this S.75 agreement. The total cost forecast at month 6 for OMBC is £11.288m for 2020/21. Of this sum, £6.414m is expected to be recouped from the NHS via Oldham CCG, the Council is therefore showing a COVID related overspend of £4.874m. The Council has received specific Central Government funding via the MHCLG to assist with the costs arising from the pandemic. This funding is supporting the Councils overall net revenue budget but has not been applied directly to Portfolios and is therefore not included in the figures being reported within the S.75 agreement. The main costs for Adult Social Care are packages of care for people discharged from hospital, financial support to the Care Provider community and costs to the Council itself, including unachieved efficiencies and lost income. In addition to this, the CCG incurs some expenditure directly, including the commissioning of the COVID “hot site” at the Oldham Integrated Care Centre. The cost of this element is forecast at £3.919m

Proposals:

It is proposed that the Commissioning Partnership Board considers and notes the Oldham Cares Section 75 forecast position for month 6 2020/21.

Conclusions:

It is recommended that the Commissioning Partnership Board note the ‘provisional’ month 6 position, pending agreement of the scope of the 2020/21 S.75 agreement

APPENDIX 1

1) Pooled Aligned Budget

OMBC Lead Commissioner / Provider	Provider	2020/21		
		Budget £'000	Forecast £'000	Variance £'000
Care Management Placements includes inter alia, home care, care homes, personal budgets and respite care				
Learning Disability	Various	16,417	19,153	2,736
Mental Health	Various	8,158	8,987	829
Physical Support	Various	32,536	31,830	(706)
Sensory Support	Various	859	816	(43)
Support with Memory & Cognition	Various	3,014	3,147	133
Mental Health and LD block and external contracts	Various	5,006	4,661	(345)
Older People contracts	Various	1,033	1,029	(4)
Mio-Care Contract, including reablement	Mio-Care	11,604	11,604	-
Hollybank	Mio-Care	485	485	-
Hospital and Urgent Care Social Work Team	OMBC	871	852	(19)
Community Cluster Teams	OMBC	2,211	2,211	-
Carers Services	OMBC / Various	333	342	9
Housing Related Commissioning	Various	403	408	5
		82,930	85,525	2,595
Disabled Facilities Grant		2,065	2,065	-
		2,065	2,065	-

Note: This table includes £11.022m of OMBC commissioned services for which funding is received from the CCG.

CCG Lead Commissioner	Provider	2020/21		
		Budget £'000	Forecast £'000	Variance £'000
Mental Health Contracts	Pennine Care FT	31,687	31,687	-
	Greater Manchester Mental Health FT	640	640	-
	Learning Assessment & Neurocare Centre	192	192	-
	Turning Point	729	729	-
	Others	26	26	-
Child and Adolescent Mental Health	Various	245	245	-
Dementia	Various	35	35	-
	Making Space	74	74	-
	Age UK	22	22	-
Improving Access to Psychological Therapies	TOG Mind	1,059	1,059	-
	Others	21	21	-
Mental Capacity Act	Various	111	111	-
Mental Capacity Services - Non-Contracted Activity	Various	47	47	-
Mental Capacity Services - Other	Various	17	17	-
Learning Disabilities block contracts	Various	350	350	-
Placements				
Mental health	Various	2,729	2,729	-
Mental Capacity Services - Adults	Various	6,176	6,176	-
Mental Capacity Services - Older People	Various	392	392	-
Learning Disabilities	Various	894	894	-
Adult CHC and FNC	Various	11,471	11,471	-
Children's CHC	Various	847	847	-
Intermediate Care	Various	155	155	-
Intermediate Care - Butler Green	SRFT	2,025	2,025	-
Falls Service	SRFT	227	227	-
Falls Service	Age UK	79	79	-
Early Supported Discharge and Community Stroke	SRFT	915	915	-
Alternate to Convey	Go To Doc	273	273	-
Wheelchair Service	Rosscare	579	579	-
End of Life Coordinator	SRFT	47	47	-
End of Life Consultant	Dr Kershaws	81	81	-
Carers	OMBC	432	432	-
Patient Support	Action for Blind People (formerly RNIB)	19	19	-
Assisted Discharge	Red Cross	104	104	-
Joint Working Agreement	Various	-	-	-
Alcohol Liaison	PAHT	113	113	-
Warm Homes (Fuel Poverty)	OMBC	123	123	-
		62,936	62,936	-
Total Pooled Aligned Budget Expenditure		147,931	150,526	2,595

OMBC Contribution	Budget £'000	Forecast £'000	Variance £'000
OMBC Disabilities Facilities Grants	2,065	2,065	-
OMBC Social Care Support Grant (improved BCF grant)	9,020	9,020	-
OMBC funding for OMBC commissioned services	62,309	64,904	2,595
OMBC funding - additional investment	-	-	-
Total OMBC Contribution	73,394	75,989	2,595
CCG Contribution			
CCG funding for OMBC commissioned services	11,601	11,601	-
CCG funding for CCG commissioned services	62,936	62,936	-
CCG Funding - additional investment	2,950	2,950	-
Total CCG Contribution	77,487	77,487	-
Total Contribution	150,881	153,476	2,595

2) **Community Equipment Pooled Budget**

	Budget £'000	Forecast £'000	Variance £'000
OMBC Contribution	700	700	-
CCG Contribution	748	748	-
Total Pooled Budget	1,448	1,448	-

3) **Transformation Fund**

	Budget £'000	Forecast £'000	Variance £'000
Oldham Locality	5,081	5,081	-
GM Mental Health - RAID and Crisis Care	1,761	1,761	-
Total Transformation Fund	6,842	6,842	-

3) **Covid-19 Expenditure**

OMBC Lead Commissioner / Provider	Provider	Budget £'000	Forecast £'000	Variance £'000
Hospital discharge		4,104	4,104	-
Supporting Care Providers		4,873	4,873	-
Cost to Council		2,311	2,311	-
		11,288	11,288	-
Acute		89	89	-
Community		631	631	-
Continuing Care - Care costs		3,699	3,699	-
Continuing Care - Non care costs		2,148	2,148	-
Mental Health Services		219	219	-
Other services		1,996	1,996	-
Estates costs		63	63	-
Primary Care costs		1,488	1,488	-
		10,333	10,333	-
OMBC funding for OMBC commissioned services			4,874	4,874
		0	4,874	4,874
CCG funding for OMBC commissioned services		6,414	6,414	-
CCG funding for CCG commissioned services		3,919	3,919	-
		10,333	10,333	-
Total		10,333	15,207	4,874

Summary of Pooled Funds

	Budget £'000	Forecast £'000	Variance £'000
Pooled Aligned Budget	150,881	153,476	2,595
Community Equipment Pooled Budget	1,448	1,448	-
Transformation Fund	6,842	6,842	-
Covid-19 Expenditure	10,333	15,207	4,874
Total Pooled Funds	169,504	176,973	7,469

OMBC Contribution	Budget £'000	Forecast £'000	Variance £'000
Pooled Aligned Budget	73,394	75,989	2,595
Community Equipment	700	700	-
Transformation Fund	-	-	-
Covid-19 expenditure	-	4,874	4,874
Total OMBC Contribution	74,094	81,563	7,469

CCG Contribution	Budget £'000	Forecast £'000	Variance £'000
CCG funding for OMBC commissioned services	18,015	18,015	-
CCG funding for CCG commissioned services	74,445	74,445	-
CCG Funding - additional investment	2,950	2,950	-
Total CCG Contribution	95,410	95,410	-
Total Contribution	169,504	176,973	7,469